



*City of*  
**JURUPA VALLEY**  
*California*

## 2022-2023 ANNUAL ACTION PLAN

DRAFT

March 19, 2022

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# Executive Summary

## AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

### 1. Introduction

The 2022-2023 Annual Action Plan for the City of Jurupa Valley ("City") satisfies federal requirements to receive Community Development Block Grant (CDBG) funds from the U.S. Department of Housing and Urban Development (HUD).

The primary objective of the CDBG program is to develop viable urban communities by providing decent housing, a suitable living environment, and economic opportunities, principally for low- and moderate-income individuals.

Each activity to be undertaken with CDBG funds must meet one of the three national objectives:

- Benefit low- and moderate-income persons,
- Aid in the prevention or elimination of slums and blight, or
- Meet a community need having a particular urgency.

In order to receive CDBG funds, the City must prepare a Consolidated Plan. The Consolidated Plan is a multi-year strategic plan that identifies priority housing and community needs. It also identifies the activities the City will implement over a five-year period to address needs. The Action Plan, a component of the Consolidated Plan, is the City's annual expenditure plan for the use of CDBG funds to address the needs identified in the Consolidated Plan.

HUD has yet to post CDBG funding allocations for 2022. City estimates it will receive \$1,200,000 (estimate), which is \$\_\_\_ less/more (-+ \_\_\_%) than the City's 2021 grant. Any increase or decrease in funding to match actual allocation amounts will be applied to administrative and/or public services categories. In addition, \$14,993.92 in prior year uncommitted CDBG funds are available for programming, resulting in a total of \$1,214,993.92 (estimate) available for the 2022-2023 fiscal year.

The 2022-2023 Action Plan details the specific activities the City will undertake with CDBG funds to address housing and community needs identified in the Consolidated Plan. Planned activities include housing rehabilitation, public infrastructure improvements, public social services grants, and program administration (including fair housing services).

### 2. Summarize the objectives and outcomes identified in the Plan

The City's overall objective for the CDBG program, as specified in the Consolidated Plan section, mirrors HUD's overall objective for the program: to create a viable community by providing decent housing, a suitable living environment, and economic opportunities, principally for persons of low- and moderate-

income. To accomplish these objectives, the following Consolidated Plan goals have been identified based on the input of residents and other community stakeholders:

- Conserve the existing supply of affordable housing by supporting federal rental assistance vouchers and certificates administered by the Housing Authority of Riverside County.
- Assist with the preservation of the City's owner-occupied single-family housing stock.
- Support housing and services for the homeless and those at risk of becoming homeless.
- Support community social services benefitting low- and moderate- income persons and those with special needs.
- Provide needed public infrastructure and facility improvements benefitting low- and moderate-income persons and those with special needs.
- Ensure quality, professional administration of federal funds, including the provision of fair housing services to address discriminatory actions that impede access to housing.

### **3. Evaluation of past performance**

FY 2021-2022 was the fourth year of the City's 2018-2022 Consolidated Plan cycle and as a CDBG-entitlement community. Evaluation of past performance is shown in **Attachment 1**. Most activities funded in the 2021-2022 Annual Action Plan will be completed by June 30, 2022.

### **4. Summary of Citizen Participation Process and consultation process**

The participation of residents and community stakeholders in prioritizing the use of CDBG funds is an important component of the Consolidated Plan (and Action Plan) planning process. For the 2022-2023 Action Plan, the City obtained public input in a variety of ways:

- The City established the Community Development Advisory Committee (CDAC), a five-member committee of City residents charged with evaluating and recommending public service grants for the City Council's consideration. On January 24, 2022, an informal meeting ("CDBG 101") was held by program staff to advise committee members, potential public service grant applicants, and interested members of the City of the upcoming grant application process.
- On January 17, 2022, a funding availability notice was published in the local newspaper.
- On January 17, 2022, public service grant ("PSG") applications were made available. PSG applications were due on February 17, 2022.
- On February 28, 2022, CDAC held its first meeting at which grant applicants presented their request for public service grant funding, and the CDAC accepted other public input regarding CDBG public service grant funding.
- March 14, 2022, CDAC held its second meeting at which additional public input regarding CDBG public service grant funding was provided, and the Committee developed funding recommendations for the City Council's consideration.
- On March 21, 2022, notices in English and Spanish were published in the *Press Enterprise* announcing the required 30-day public comment period for the draft 2022-2023 Annual Action

Plan. The notice also announced the 2022-2023 Annual Action Plan public hearing to be held by the City Council on April 21, 2022.

- A public hearing was held on April 21, 2022 for the City Council to accept additional public input regarding the draft 2022-2023 Annual Action Plan and to authorize submission of the plan to HUD.

## 5. Summary of public comments

Public comments received during the public review period or public hearing included the following:

There were [ ] comments received on-line or in person during the April 21, 2022 Public Hearing. Also, the City Clerk received (insert #, if any) comments during the past 30 days. There were (insert #, if any) persons that provided comments in person at City Hall. There were also (insert #, if any) phone calls, emails or letters received by City staff about Annual Action Plan.

A summary of comments is provided in section AP-12 and Attachment 2.

## 6. Summary of comments or views not accepted and the reasons for not accepting them

There were (insert #, if any) public comments (none were rejected).

## 7. Summary

The 2022-2023 Annual Action Plan is the fifth year of the 2018-2022 Consolidated Plan cycle. The Annual Action Plan is the City's one-year expenditure plan for CDBG funds. HUD announced the City will receive \$1,20,000 (est) in CDBG funds for FY 2022-2023. In addition, \$ [ ] in prior year CDBG funds will be available, resulting in a total of \$ [ ] for FY 2022-23.

The Action Plan details the activities the City will undertake with CDBG funds to support the broader goals and objectives of the Consolidated Plan. Activities planned for funding include housing rehabilitation, public infrastructure improvements, public social services, and program administration, including fair housing services.

**PR-05 Lead & Responsible Agencies – 91.200(b)**

**1. Agency/entity responsible for preparing/administering the Consolidated Plan**

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

| Agency Role | Name          | Department/Agency    |
|-------------|---------------|----------------------|
| Lead Agency | JURUPA VALLEY | Development Services |

**Table 1 – Responsible Agencies**

**Narrative (optional)**

The City Development Services Department is primarily responsible for the preparation of the Consolidated Plan and for administration of CDBG funds.

**Consolidated Plan Public Contact Information**

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## **AP-10 Consultation – 91.100, 91.200(b), 91.215(I)**

### **1. Introduction**

The City of Jurupa Valley has taken several steps to obtain the input of community residents and stakeholders to develop the 2022-2023 Annual Action Plan. Consultation efforts include community meetings, and public notices and hearings. The City also consulted with state and regional agencies and local service providers. Additionally, the City utilized its internet webpage, social media, and the local community newspaper to notify residents of the opportunity to review and comment on the draft 2022-2023 Annual Action Plan. Actions taken by the City are consistent with the City's Citizen Participation Plan which is incorporated into the Consolidated Plan.

### **Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))**

Jurupa Valley's Housing Element emphasizes incentives rather than regulations "as a means to facilitate the production of housing for all income levels." Implementation of incentive programs will require significant coordination with housing developers and housing providers. Among assisted housing providers, Jurupa Valley partners with the Housing Authority of the County of Riverside (HACR), which assists renter households with HUD-funded housing assistance vouchers and certificates.

With respect to service agencies, the City actively reached out to local homeless service providers to explore partnership and funding opportunities. Through the annual CDBG Public Service Grants funding process, City staff can ascertain the services City residents need and develop partnerships with local agencies to coordinate the delivery of needed services.

### **Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.**

In 2020 – as a “Participating City” in the Urban County CDBG program, Jurupa Valley contributed to the Riverside County Continuum of Care (RC-CoC) planning process through the County of Riverside. Though, in 2021, Riverside County did not conduct its annual point-in-time count, and will use the 2020 figures this year for planning purposes. In 2022, the point-in-time count was held on February 23, 2022. Also, the City will continue to build or strengthen relationships with local CoC service providers in order to address the needs of the City's homeless. As needed, City staff will expedite certifications of consistency with the Consolidated Plan and other forms of support for the RC-CoC.

### **Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate**

**outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS**

The City is not a recipient of Emergency Solutions Grant (ESG) funds; therefore, it does not assist the RC-CoC with the determination of ESG allocations or evaluating outcomes, and developing policies and procedures for the administration of the regional Homeless Management Information System (HMIS). In order to address local homeless issues, the City did solicit proposals from regional service providers and considered how these programs and services address local and regional homeless needs.

**2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction’s consultations with housing, social service agencies and other entities (see Table 2)**



**Table 2 – Agencies, groups, organizations who participated**

|          |  |  |
|----------|--|--|
| <b>1</b> | <b>Agency/Group/Organization</b>   | Riverside County Fair Housing Council  |
|          | <b>Agency/Group/Organization Type</b>  | Service-Fair Housing   |
|          | <b>What section of the Plan was addressed by Consultation?</b>   | Impediments to Fair Housing Strategy   |
|          | <b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b> | Agency provided data and information that helped identify the needs of households requiring fair housing services. Also provided input regarding the region's strategy to address impediments to fair housing. |
| <b>2</b> | <b>Agency/Group/Organization</b>   | County of Riverside Department of Public Social Services   |
|          | <b>Agency/Group/Organization Type</b>  | Services-homeless<br>Regional organization   |
|          | <b>What section of the Plan was addressed by Consultation?</b>   | Homelessness Strategy<br>Homeless Needs - Chronically homeless<br>Homeless Needs - Families with children<br>Homelessness Needs - Veterans<br>Homelessness Needs - Unaccompanied youth<br>HMIS                 |
|          | <b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b> | Regional Continuum of Care coordinator and HMIS administrator.<br>Provided significant information regarding regional and City homeless population and resources.  |
| <b>3</b> | <b>Agency/Group/Organization</b>   | Housing Authority of the County of Riverside   |
|          | <b>Agency/Group/Organization Type</b>  | Public Housing Authority   |
|          | <b>What section of the Plan was addressed by Consultation?</b>   | Housing Need Assessment<br>Homelessness Strategy   |

|   |  |  |
|---|--|--|
|   | <b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b> | Provided information regarding number and type of households receiving rental assistance and the number of households requesting housing assistance. |
| 4 | <b>Agency/Group/Organization</b>   | Family Services Association  |
|   | <b>Agency/Group/Organization Type</b>  | Services-Elderly Persons   |
|   | <b>What section of the Plan was addressed by Consultation?</b>   | Non-Homeless Special Needs   |
|   | <b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b> | Agency helped identify needs of senior and frail elderly persons and households.   |
| 5 | <b>Agency/Group/Organization</b>   | City of Jurupa Valley  |
|   | <b>Agency/Group/Organization Type</b>  | Other government – Local   |
|   | <b>What section of the Plan was addressed by Consultation?</b>   | Housing Need Assessment<br>Homelessness Strategy<br>Economic Development<br>Market Analysis  |
|   | <b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b> | City departments and City Council provided data and information, identified priorities, and recommendations for the allocation of HUD funds.         |
| 6 | <b>Agency/Group/Organization</b>   | Path of Life   |
|   | <b>Agency/Group/Organization Type</b>  | Services-Homeless  |
|   | <b>What section of the Plan was addressed by Consultation?</b>   | Homelessness Strategy<br>Homeless Needs - Chronically homeless<br>Homelessness Needs - Veterans  |

|   |  |  |
|---|--|--|
|   | <b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b> | Agency helped identify needs of local homeless and households at risk of homelessness.   |
| 7 | <b>Agency/Group/Organization</b>   | 211 Community Connect  |
|   | <b>Agency/Group/Organization Type</b>  | Regional organization  |
|   | <b>What section of the Plan was addressed by Consultation?</b>   | Homelessness Strategy<br>Homeless Needs - Chronically homeless<br>Homelessness Needs - Veterans  |
|   | <b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b> | Provided data regarding various community social service needs.  |
| 8 | <b>Agency/Group/Organization</b>   | Social Work Action Group   |
|   | <b>Agency/Group/Organization Type</b>  | Services-Homeless  |
|   | <b>What section of the Plan was addressed by Consultation?</b>   | Non-Homeless Special Needs   |
|   | <b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b> | Agency helped identify needs of local chronic homeless.  |
| 9 | <b>Agency/Group/Organization</b>   | Environmental Protection Agency Region 9   |
|   | <b>Agency/Group/Organization Type</b>  | Other government – Federal   |
|   | <b>What section of the Plan was addressed by Consultation?</b>   | HazMat Planning  |
|   | <b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b> | Agency developed a Community Involvement Plan to encourage and facilitate community engagement throughout the Stringfellow Superfund Site cleanup. |

**Identify any Agency Types not consulted and provide rationale for not consulting**

The City had an open consultation process; no agency was prevented or excluded from participating.

**Other local/regional/state/federal planning efforts considered when preparing the Plan**

| Name of Plan   | Lead Organization  | How do the goals of your Strategic Plan overlap with the goals of each plan?   |
|--|--|--|
| Continuum of Care                                      | County of Riverside Department of Public Social Services | Regional and local Point-In-Time Survey (including Plan to End Homelessness and discharge planning)                                    |
| Jurupa Valley Draft 2017 General Plan                  | City of Jurupa Valley                                    | Housing priorities and program goals, and natural hazards resilience planning  |
| City of Jurupa Valley Annual Budget                    | City of Jurupa Valley                                    | City budget document including capital improvements that may be CDBG-eligible  |
| 5 Yr & 1 Yr PHA Plan                                   | Housing Authority of the County of Riverside (HACR)      | Resources to address housing needs of lower income renter householders   |
| Fair Housing Impediments Study                         | City of Jurupa Valley                                    | City document identified fair housing impediments within JV and outlined plan to address   |
| Stringfellow Superfund Site Community Involvement Plan | Environmental Protection Agency Region 9                 | Community involvement plan to encourage and facilitate community engagement throughout the Stringfellow Superfund Site cleanup process |

**Table 3 – Other local / regional / federal planning efforts**

**Narrative (optional)**

## **AP-12 Participation – 91.105, 91.200(c)**

### **1. Summary of citizen participation process/Efforts made to broaden citizen participation**

#### **Summarize citizen participation process and how it impacted goal-setting**

The City implemented its Citizen Participation Plan to obtain a broad range of resident input during the preparation of the 2022-2023 Annual Action Plan.

**Community Meetings:** The City Council has established the Community Development Advisory Committee (CDAC), a five-member committee of City residents charged with evaluating and recommending public service grants for the Council's consideration. On January 24, 2022, an informal meeting was held by the City to provide basic CDBG information and advise committee members, public service grant applicants, and the community of the upcoming grant application process. On February 28, 2022, CDAC held its first meeting at which grant applicants presented their request for public service grant funding, and the Committee accepted additional public input regarding CDBG public service grant funding. Finally, on March 14, 2022, the CDAC meet for a second time to hear additional public input regarding CDBG public service grant funding. During this meeting, the Committee developed funding recommendations for the City Council's consideration.

**Notices/Website:** On March 21, 2022, notices in English and Spanish were published in the *Press Enterprise* announcing the required 30-day public comment period for the draft 2022-2023 Annual Action Plan. The notices also announced the 2022-2023 Annual Action Plan public hearing to be held by the City Council on **April 21, 2022**. See **Attachment 2**, for a copy of the notices and a summary of public comments.

**Public Hearings:** The City Council held a public hearing at a regularly noticed and scheduled meeting (**April 21, 2022**) to obtain public input regarding the draft Annual Action Plan and the proposed use of 2022-2023 CDBG funds. **The City Council also authorized City staff to submit the Action Plan to HUD.**

## Citizen Participation Outreach

| Sort Order | Mode of Outreach | Target of Outreach           | Summary of response/attendance  | Summary of comments received             | Summary of comments not accepted and reasons | URL (if applicable) |
|------------|------------------|------------------------------|---|--|--|---------------------|
| 1          | Public Meeting   | Non-targeted/broad community | CDAC Meeting #1: Residents, local service providers, City staff, and community development consultants    | Input regarding community service needs. | None   | NA                  |
| 2          | Public Meeting   | Non-targeted/broad community | CDAC Meeting #2: Residents, local service providers, City staff, and community development consultants    | Input regarding community service needs. | None   | NA                  |
| 3          | Newspaper Ad     | Non-targeted/broad community | 30-day public comment period and public hearing notice  | TBD                                      | TBD  | NA                  |
| 4          | Public Hearing   | Non-targeted/broad community | 4/21/2022 public hearing to approve 2022-2023 Action Plan and to authorize submission of the plans to HUD | TBD                                      | TBD  | NA                  |

Table 4 – Citizen Participation Outreach

## Expected Resources

### AP-15 Expected Resources – 91.220(c)(1,2)

#### Introduction

HUD has yet to published 2022-2023 CDBG allocations. And, the City estimated it will receive \$1,200,000 (estimate) in CDBG funds for FY 2022-2023. In addition, \$14,993.92 from prior year funds is available, resulting in \$1,214,993.92 (estimate) in CDBG funds for FY 2022-2023. Housing voucher/certificate resources (via HARC) will also be available to carry out activities that support the Consolidated Plan's goals.

#### Anticipated Resources

| Program | Source of Funds  | Uses of Funds  | Expected Amount Available Year 5 |                    |                          |                              | Expected Amount Available Remainder of ConPlan \$ | Narrative Description  |
|---------|------------------|--|----------------------------------|--------------------|--------------------------|------------------------------|---|------------------------|
|         |                  |  | Annual Allocation: \$            | Program Income: \$ | Prior Year Resources: \$ | Total: \$                    |   |                        |
| CDBG    | public – federal | Acquisition<br>Admin and Planning<br>Economic Development<br>Housing<br>Public Improvements<br>Public Services | \$1,200,000                      | 0                  | \$14,993.92              | \$1,214,993.92<br>(estimate) | 1,000,000   | Annual CDBG allocation |

Table 5 - Expected Resources – Priority Table

**Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied**

Other resources that are available to carry out activities that address the goals of the Consolidated Plan are limited:

- HARC reports that as of March 1, 2022, 340 Jurupa Valley households received rental assistance. It is anticipated that approximately 365 households will be assisted by HARC annually.
- Jurupa Valley intends to continue and update an existing Inclusionary Housing Program previously administered by the County of Riverside. This program requires that one of every 25 new units (4%) be reserved for households at the 50% area median income level. Projects of six or more units are required to participate in the program. Affordable units must be provided on-site, off-site, or through the payment of an in-lieu fee.

CDBG does not require matching funds.



**If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan**

The Jurupa Valley General Plan contains an extensive list of parcels that may be suitable for housing development. The inventory includes an evaluation of development constraints and potential development capacity for each parcel. Combined with the incentives identified in the Housing Element, there is a potential for developing several affordable housing units during the Consolidated Plan cycle; however, no specific projects are identified for FY 2022-2023.

**Discussion**

Funding resources to implement the City's Consolidated Plan are limited. It is anticipated that CDBG funding will continue to be reduced. With respect to other resources, the City will continue to support RCHA's efforts to secure new rental assistance resources. Finally, an inventory of vacant and underutilized land has been developed. Combined with affordable housing development incentives, it is possible that new affordable housing opportunities will be developed during the Consolidated Plan cycle; however, no specific projects are identified for FY 2022-2023.

## Annual Goals and Objectives

### AP-20 Annual Goals and Objectives

#### Goals Summary Information

| Sort Order | Goal Name                            | Start Year | End Year | Category                          | Geographic Area            | Needs Addressed        | Funding         | Goal Outcome Indicator   |
|------------|--------------------------------------|------------|----------|-----------------------------------|----------------------------|------------------------|-----------------|--|
| 1          | Public Infrastructure Improvements   | 2022       | 2023     | Non-Housing Community Development | CDBG Eligible Block Groups | Public Improvements    | CDBG: \$850,000 | Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 5,290 Persons Assisted  |
| 2          | Single Family Housing Rehabilitation | 2022       | 2023     | Affordable Housing                | Citywide                   | Housing Rehabilitation | CDBG: \$104,000 | Homeowner Housing Rehabilitated: 8 Household Housing Units   |
| 3          | Homeless Services                    | 2022       | 2023     | Public Services                   | Citywide                   | Homeless Services      | CDBG: \$150,000 | Public service activities other than Low/Moderate Income Housing Benefit: 75 Persons Assisted (Outreach) Homeless Person Overnight Shelter: 50 (Emergency Shelter) |
| 4          | Public Services                      | 2022       | 2023     | Public Services                   | Citywide                   | Public Services        | CDBG: \$20,000  | Public service activities other than Low/Moderate Income Housing Benefit: 200 Persons Assisted   |

| Sort Order | Goal Name              | Start Year | End Year | Category       | Geographic Area | Needs Addressed | Funding           | Goal Outcome Indicator |
|------------|------------------------|------------|----------|----------------|-----------------|-----------------|-------------------|------------------------|
| 5          | Fair Housing Services  | 2022       | 2023     | Administration | Citywide        | Administration  | CDBG: \$25,000    | Other: 200             |
| 6          | Program Administration | 2022       | 2023     | Administration | Citywide        | Administration  | CDBG: \$63,993.92 | Other: 1 Other         |

**Table 6 – Goals Summary**

### Goal Descriptions

|          |                         |  |
|----------|-------------------------|--|
| <b>1</b> | <b>Goal Name</b>        | Public Infrastructure Improvements   |
|          | <b>Goal Description</b> | Improvements to roadways, streets, sidewalks, and other eligible public infrastructure that primarily benefit low- and moderate- income persons. |
| <b>2</b> | <b>Goal Name</b>        | Single-Family Housing Rehabilitation   |
|          | <b>Goal Description</b> | Rehabilitation or preservation of residential properties to address housing and building code deficiencies and deferred property improvements    |
| <b>3</b> | <b>Goal Name</b>        | Homeless Services  |
|          | <b>Goal Description</b> | Homeless housing and support services, including homelessness prevention services  |
| <b>4</b> | <b>Goal Name</b>        | Public Services  |
|          | <b>Goal Description</b> | Social service programs that provide support services to low- and moderate-income residents  |
| <b>5</b> | <b>Goal Name</b>        | Fair Housing Services  |
|          | <b>Goal Description</b> | Services to address impediments to access fair housing   |
| <b>6</b> | <b>Goal Name</b>        | Program Administration   |
|          | <b>Goal Description</b> | CDBG program oversight and coordination  |

# Projects

## AP-35 Projects – 91.220(d)

### Introduction

The following activities have been allocated CDBG funds for Fiscal Year 2022-2023.

### Projects

| # | Project Name  |
|---|---|
| 1 | Old Mira Loma Pavement Rehabilitation – Ph. 2                                   |
| 2 | Pacific Avenue Pedestrian and Bicycle Improvements, 42 <sup>nd</sup> to Mission |
| 3 | CDBG Housing Rehab Grants Program   |
| 4 | Housing Rehabilitation Administration   |
| 5 | Path of Life  |
| 6 | Family Services Association   |
| 7 | Fair Housing Council of Riverside County  |
| 8 | CDBG Program Administration   |

Table 7 - Project Information

### Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

FY 2022-2023 is the fifth year the City will administer CDBG funds on its own. As a Cooperating City in the CDBG Urban County Program, the City worked with Riverside County staff to implement several Americans with Disabilities Act (ADA) related projects, public facility improvement projects, and public services. The City will continue to utilize CDBG funds to construct street and sidewalk improvements to improve accessibility and mobility for individuals with disabilities and to improve neighborhoods within the CDBG eligible Census Tract Block Groups.

In addition to funding services to address the needs of the homeless and those at risk of becoming homeless, public service grants funding in 2022-2023 includes funding for senior services, youth services, and services for disabled persons. Fair housing services will provide residents, landlords, and property managers with information and knowledge regarding fair housing laws with the goal of reducing or eliminating housing discrimination. This program will benefit all Jurupa Valley residents including protected classes such as individuals with disabilities and families with children. Finally, as indicated in the Consolidated Plan, the City will implement a housing rehabilitation program for qualified low- and moderate- income homeowners.

## AP-38 Project Summary

### Project Summary Information

|   |  |   |
|---|--|---|
| 1 | <b>Project Name</b>  | <b>Old Mira Loma Pavement Rehabilitation – Ph. 2</b>  |
|   | <b>Target Area</b>   | CDBG-Eligible Block Groups  |
|   | <b>Goals Supported</b>   | Public Infrastructure Improvements  |
|   | <b>Needs Addressed</b>   | Public Improvements   |
|   | <b>Funding</b>   | CDBG: \$485,000 (Total is \$950,000, \$465,000 from other sources)  |
|   | <b>Description</b>   | This project includes the rehabilitation of approximately 400,000 SF of existing AC pavement by grind/overlay with isolated removal and reconstruction, while also upgrading existing ADA facilities in the disadvantaged neighborhood of Mira Loma. The project is bounded by 58 <sup>th</sup> , 54 <sup>th</sup> , Etiwanda and Bain. |
|   | <b>Target Date</b>   | 6/30/2023   |
|   | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | 1,930 residents of which 1,085 are low- and moderate- income (56.22% Low/Mod)   |
|   | <b>Location Description</b>  | The project is bounded by 58 <sup>th</sup> , 54 <sup>th</sup> , Etiwanda and Bain.<br>Census Tract: 40606 Block Group: 1  |
|   | <b>Planned Activities</b>  | Project entails rehabilitation of existing pavement and upgrading ADA activities to improve pedestrian safety.  |
| 2 | <b>Project Name</b>  | <b>Pacific Avenue Pedestrian and Bicycle Improvements, 42<sup>nd</sup> to Mission</b>   |
|   | <b>Target Area</b>   | CDBG-Eligible Block Groups  |
|   | <b>Goals Supported</b>   | Public Infrastructure Improvements  |
|   | <b>Needs Addressed</b>   | Public Improvements   |
|   | <b>Funding</b>   | CDBG: \$365,000 (Total is \$1,480,000, difference from other sources)   |

|                      |  |  |
|----------------------|--|--|
|                      | <b>Description</b>   | The Project will improve Pacific Avenue with curb, gutter, sidewalk, and will include pavement rehabilitation between 42nd and Mission. Pacific Ave will receive pavement maintenance and will have one lane each way, median turn lane, on-street parking/loading, and bike route sharrows and signs. Pedestrian RRFB flashers and bumpouts will be added at the Rustic Lane intersection and bumpouts at 42nd Street |
|                      | <b>Target Date</b>   | 6/30/2023  |
|                      | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | 7,885 residents of which 4,205 are low- and moderate- income (53.33% Low/Mod)  |
|                      | <b>Location Description</b>  | The project is primarily located along Pacific Avenue, between Mission Blvd. and 42 <sup>nd</sup> Street.<br>Census Tract: 40301, Block Groups: 1, 2, 3 and 4  |
|                      | <b>Planned Activities</b>  | Improve roadway and pedestrian safety on pedestrian heavy streets adjacent to three local schools.   |
| 3                    | <b>Project Name</b>  | <b>CDBG Housing Rehab Grants Program</b>   |
|                      | Target Area  | Citywide   |
|                      | Goals Supported  | Single Family Housing Rehabilitation   |
|                      | Needs Addressed  | Housing Rehabilitation   |
|                      | Funding  | CDBG: \$80,000   |
|                      | Description  | Rehab Program: CDBG-funded grants for qualified homeowners to undertake home improvements to address code deficiencies and deferred property improvements  |
|                      | Target Date  | 6/30/2023  |
|                      | Estimate the number and type of families that will benefit from the proposed activities        | 8 lower-income homeowners  |
| Location Description | Citywide   |  |

|   |  |   |
|---|--|---|
|   | Planned Activities   | Grants up to \$10,000 to improve owner-occupied housing units.  |
| 4 | <b>Project Name</b>  | <b>Housing Rehabilitation Administration</b>  |
|   | <b>Target Area</b>   | Citywide  |
|   | <b>Goals Supported</b>   | Single Family Housing Rehabilitation  |
|   | <b>Needs Addressed</b>   | Housing Rehabilitation  |
|   | <b>Funding</b>   | CDBG: \$24,000  |
|   | <b>Description</b>   | Funding for direct cost associated with the administration of the City's housing rehabilitation grant program   |
|   | <b>Target Date</b>   | 6/30/2023   |
|   | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | 8 lower income homeowners   |
|   | <b>Location Description</b>  | Citywide  |
|   | <b>Planned Activities</b>  | Costs associated with the administration of the City's housing rehabilitation grant program. Tasks include qualifying property owners, inspecting properties for eligible home improvements, developing costs estimates, assisting homeowners with contractor agreement, and monitoring construction. |
| 5 | <b>Project Name</b>  | <b>Path of Life</b>   |
|   | <b>Target Area</b>   | Citywide  |
|   | <b>Goals Supported</b>   | Homeless Services   |
|   | <b>Needs Addressed</b>   | Public Services   |
|   | <b>Funding</b>   | CDBG: \$150,000   |
|   | <b>Description</b>   | Homelessness prevention, outreach, emergency shelter and support services.  |

|          |  |   |
|----------|--|---|
|          | <b>Target Date</b>   | 6/30/2023   |
|          | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | 125 (75 individuals-outreach and 50 individuals-emergency shelter)  |
|          | <b>Location Description</b>  | Citywide  |
|          | <b>Planned Activities</b>  | Homeless outreach and engagement in order to link individuals to housing and support services. Funding also allocated to provide direct financial assistance to prevent the loss of housing and to assist those already homeless. |
| <b>6</b> | <b>Project Name</b>  | <b>Family Services Association</b>  |
|          | <b>Target Area</b>   | Citywide  |
|          | <b>Goals Supported</b>   | Social service programs that provide support services to low- and moderate- income residents  |
|          | <b>Needs Addressed</b>   | Public Services   |
|          | <b>Funding</b>   | CDBG: \$20,000  |
|          | <b>Description</b>   | Congregate meal program for seniors offered at the senior center  |
|          | <b>Target Date</b>   | 6/30/2023   |
|          | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | 200 seniors   |
|          | <b>Location Description</b>  | Program offered citywide but will be provided at the Eddie D. Smith Senior Center located at 5888 Mission Blvd.   |
|          | <b>Planned Activities</b>  | Congregate meal program for seniors   |
| <b>7</b> | <b>Project Name</b>  | <b>Fair Housing Council of Riverside County</b>   |
|          | <b>Target Area</b>   | Citywide  |



|          |  |  |
|----------|--|--|
|          | <b>Goals Supported</b>   | Fair Housing Services  |
|          | <b>Needs Addressed</b>   | Administration   |
|          | <b>Funding</b>   | CDBG: \$25,000   |
|          | <b>Description</b>   | Fair housing outreach, education and enforcement services with the goal to reduce and eliminate impediments to the fair access of housing.   |
|          | <b>Target Date</b>   | 6/30/2023  |
|          | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | 200 households   |
|          | <b>Location Description</b>  | Citywide   |
|          | <b>Planned Activities</b>  | Fair housing outreach, education and enforcement services including; landlord, tenant and property management fair housing training; community outreach and education; complaint investigation and enforcement services. |
| <b>8</b> | <b>Project Name</b>  | <b>CDBG Program Administration</b>   |
|          | <b>Target Area</b>   | Citywide   |
|          | <b>Goals Supported</b>   | Program Administration   |
|          | <b>Needs Addressed</b>   | Administration   |
|          | <b>Funding</b>   | CDBG: \$63,993.92 (EST 5.3% of 2022 grant allocation CDBG Funds)   |
|          | <b>Description</b>   | CDBG program oversight and coordination.   |
|          | <b>Target Date</b>   | 6/30/2023  |
|          | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | Not applicable   |

|                             |   |
|-----------------------------|---|
| <b>Location Description</b> | 8930 Limonite Avenue, Jurupa Valley, CA – City Hall   |
| <b>Planned Activities</b>   | Program oversight and coordination including management of public service grants, housing and commercial rehabilitation programs, and preparation of required applications and reports. |

## AP-50 Geographic Distribution – 91.220(f)

### Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

Approximately 91% of planned CDBG-expenditures during FY 2022-2023 will be available on a citywide basis. These activities include housing rehabilitation, homeless services, public services, fair housing services, and program administration. Public infrastructure improvements slated for funding are eligible due to the percentage of low- and moderate- income residents residing in the project's service area. A map of the City's CDBG Eligible Areas is provided as **Attachment 3**.

### Geographic Distribution

| Target Area                | Percentage of Funds |
|----------------------------|---------------------|
| CDBG-Eligible Block Groups | 91%                 |
| Citywide                   | 9%                  |

Table 8 - Geographic Distribution

### Rationale for the priorities for allocating investments geographically

The City's primary intent is to serve lower-income residents that need housing/services regardless of where they live within the City. Area-wide activities (e.g., infrastructure improvements) are limited to the City's CDBG-eligible areas, except for ADA in certain cases.

### Discussion

As indicated above, CDBG funds will be allocated to programs that serve Jurupa Valley residents regardless of where they live.

# Affordable Housing

## AP-55 Affordable Housing – 91.220(g)

### Introduction

The City will utilize limited CDBG funds to provide housing rehabilitation grants to eligible homeowners.

| One Year Goals for the Number of Households to be Supported |          |
|---|----------|
| Homeless  | 0        |
| Non-Homeless  | 8        |
| Special-Needs   | 0        |
| <b>Total</b>  | <b>8</b> |

Table 9 - One Year Goals for Affordable Housing by Support Requirement

| One Year Goals for the Number of Households Supported Through |          |
|---|----------|
| Rental Assistance   | 0        |
| The Production of New Units                                   | 0        |
| Rehab of Existing Units                                       | 8        |
| Acquisition of Existing Units                                 | 0        |
| <b>Total</b>  | <b>8</b> |

Table 10 - One Year Goals for Affordable Housing by Support Type

### Discussion

During FY 2022-2023, the City will implement the fourth year of its Homeowner Housing Rehabilitation Grant program. The City will use CDBG funds to assist an estimated eight households with this activity. The City will also continue to support HARC's implementation of the federal rental assistance voucher and certificate program. An estimated 365 Jurupa Valley households will benefit from this program during FY 2022-2023.

## **AP-60 Public Housing – 91.220(h)**

### **Introduction**

The City does not own or manage public housing.

### **Actions planned during the next year to address the needs to public housing**

Not applicable.

### **Actions to encourage public housing residents to become more involved in management and participate in homeownership**

Not applicable.

### **If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance**

Not applicable.

### **Discussion**

The City does not own or manage public housing.

## **AP-65 Homeless and Other Special Needs Activities – 91.220(i)**

### **Introduction**

As outlined in the Consolidated Plan, the City will utilize a portion of CDBG funds during FY 2022-2023 to support agencies that provide homeless services.

### **Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including;**

#### **Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs**

The City will utilize CDBG funds to fund homeless outreach services specifically targeting chronic homeless individuals. These services will be provided by Path of Life Ministries, which will utilize its mobile outreach team to connect with 75 homeless individuals and provide a variety of services and referrals designed to meet basic needs and emergency shelter. This outreach staff will also conduct vulnerability assessments to determine if homeless individuals are ready to enter rapid rehousing or permanent supportive housing.

#### **Addressing the emergency shelter and transitional housing needs of homeless persons**

There are no emergency or transitional housing beds in Jurupa Valley; however, during FY 2022-2023, the City will partner with Path of Life which will provide a minimum of four shelter beds (1,000 bed nights) for Jurupa Valley homeless individuals on any given night. An estimated 50 individuals will benefit from these services.

#### **Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again**

HUD's 2020 *Continuum of Care Homeless Assistance Programs Housing Inventory Count Report* (no 2021 data yet) indicates there are 2,993 permanent supportive housing beds throughout the Riverside County Continuum of Care. Most beds (1,028) are tied to the Veterans Affairs Supportive Housing (VASH) rental housing voucher program that is administered by the HARC. As of March 1, 2022, HARC reports 340 Jurupa Valley households currently receive rental assistance, including 20 Jurupa Valley veteran households receive rental assistance (5 veterans are on the rental assistance waitlist). HARC also reports that 580 self-reported homeless individuals with ties to Jurupa Valley are on the waitlist for federal rental assistance. The City will continue to support HARC and its efforts to secure additional VASH vouchers, Shelter Plus Care vouchers, and rental assistance vouchers and certificates in an effort to address the needs of these homeless individuals and households.

**Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.**

According to HUD's *Strategies for Preventing Homelessness*, "Homelessness prevention is an essential element of any effort to end homelessness either locally or nationwide." This HUD report indicates it is less expensive and disruptive to keep a household housed-in-place. To this end, the City will allocate CDBG funds to Path of Life to support their homelessness prevention program. The City will also participate in regional homeless planning efforts, including the RC-CoC's Discharge Plan, which aims to prevent individuals leaving institutions, hospitals, etc., from becoming homeless.

## **Discussion**

The City's homeless strategy is to help prevent homelessness and to support local service providers as they engage and assess the needs of the City's homeless population. Significant CDBG funding is allocated to Path of Life Ministries to provide an array of homeless services, including outreach, engagement, short-term shelter, and support services.

## **AP-75 Barriers to affordable housing – 91.220(j)**

### **Introduction:**

Barriers to affordable housing and actions to overcome barriers are listed in the City's Housing Element and were outlined in the Consolidated Plan – a summary is provided below.

### **Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment**

The Jurupa Valley Housing Element states, "incentives are preferable to regulations as the means to facilitate the production of housing for all income levels." To encourage lower-cost housing production, the City has identified various incentives for property owners and developers to consider. Among these possible incentives are modifications to development standards, reduced development fees, expedited permit processing, and direct financial assistance from in-lieu Inclusionary Housing Program (IHP) fees. No projects are currently underway that are utilizing these incentives.

### **Discussion:**

The City's Housing Element and Consolidated Plan identify several barriers to the creation of affordable housing opportunities. The Housing Element has also identified several actions the City can take to reduce the impact of these barriers on affordable housing development; however, no projects are currently under development that are using these incentives.



## **AP-85 Other Actions – 91.220(k)**

### **Introduction:**

Outlined below are the actions the City will implement during FY 2022-2023 to address the sub-strategies of the Consolidated Plan.

### **Actions planned to address obstacles to meeting underserved needs**

During FY 2022-2023, the City will encourage and support HARC's efforts to obtain additional rental assistance funding, especially for senior, disabled, and low-income households. CDBG-funded public facility improvements will improve residential neighborhoods with the rehabilitation or installation of streets and sidewalks. Additionally, funding will be allocated to support meal services for seniors. Finally, fair housing services will help ensure all households can secure safe and decent housing that they desire and can afford, without regard to their race, color, religion, gender, national origin, familial status, disability, age, source of income or other characteristics protected by laws.

### **Actions planned to foster and maintain affordable housing**

As previously outlined, the City will utilize CDBG funds to continue its homeowner housing rehabilitation grant program during FY 2022-2023. The City will also continue to support HARC's administration of HUD's voucher and certificate rental assistance program.

### **Actions planned to reduce lead-based paint hazards**

A significant percentage of the City's housing stock was constructed before 1980 and may contain lead-based paint hazards. The City will ensure that information is available to community residents regarding the health impacts of lead-based hazards, especially for young children. As the City implements its housing rehabilitation program, it will ensure that HUD's regulations regarding lead-based paint hazards are incorporated into program policies and procedures to ensure lead-paint hazards are addressed during the property rehabilitation.

### **Actions planned to reduce the number of poverty-level families**

According to the U. S. Census Bureau, approximately 16.0% of the City's population lives at or below the poverty level, including 23.2% of children under 18 and 13.8% of seniors (age 65 and older). During FY 2022-2023, the City will support several activities that aim to reduce the number of households living in poverty:

- Support HARC's administration of rental assistance programs for very low-income renters.
- Support social service programs that assist households at risk of becoming homeless and those that are homeless.
- Funding for free/low-cost meal services for seniors.

- Support fair housing services to ensure households have access to safe and decent housing free of discrimination.
- Provide rehabilitation grants to qualified home owners.

### **Actions planned to develop institutional structure**

As the City prepared to become a CDBG grantee community in 2018, it initiated efforts to develop an institutional structure to help identify and access resources to improve the community. The City solicited the input of local service providers by hosting a community workshop to discuss community needs and future funding opportunities. The City will continue to assist the HARC to implement its Five-year Public Housing Authority (PHA) Plan for the provision of rental assistance vouchers and certificates. The City will also engage neighboring HUD-grantee communities to explore and participate in regional planning and program initiatives.

### **Actions planned to enhance coordination between public and private housing and social service agencies**

The City of Jurupa Valley does not operate public housing. HARC provides rental assistance in the community. Federal legislation requires that the Housing Authority prepare five-year and one-year plans that highlight its mission, goals, and objectives related to public and assisted housing programs. The City will review the Authority's plans and will provide HARC the opportunity to review and consult with the City regarding its Consolidated Plan. The goal of this cross-consultation is to provide consistent and coordinated housing services for City residents.

As stated above, Jurupa Valley has developed working relationships with several local nonprofits. As the City expands its CDBG program to provide public service grant funding, it will coordinate efforts with nonprofit partners to promote the efficient and effective use of limited public resources.

### **Discussion:**

Prior to 2018, the City was part of the Riverside Urban County CDBG program. As a participating jurisdiction, the County's Analysis of Impediments to Fair Housing incorporated the City. In 2019, the City of Jurupa Valley completed an AI, which is summarized in **Attachment 4**. Action steps to be taken by the City during FY 2022-2023 to address identified impediments are also found in **Attachment 4**.

## Program Specific Requirements

### AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

#### Introduction:

Each HUD program that is covered by the Consolidated Plan regulations must address certain program specific requirements.

#### Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

- |  |          |
|--|----------|
| 1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed  | 0        |
| 2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan. | 0        |
| 3. The amount of surplus funds from urban renewal settlements  | 0        |
| 4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan   | 0        |
| 5. The amount of income from float-funded activities   | 0        |
| <b>Total Program Income:</b>   | <b>0</b> |

## Other CDBG Requirements

- |  |         |
|--|---------|
| 1. The amount of urgent need activities  | 0       |
| 2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low- and moderate-income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low- and moderate- income. Specify the years covered that include this Annual Action Plan. | 100.00% |

### Discussion

The City will meet the overall 70% benefit for low- and moderate- income requirement during the one-year **2022** Program Year.